

Comparison of Governor's, House, and Senate 2017-2019 budgets

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May 25, 2017 – House Subcommittee budgets

The Governor's budget is available [here](#). References to the Senate budget are to the version passed by the Senate ([money report](#); [special provisions](#)). References to the House budget are to the components released to House Appropriations subcommittees this week, with subcommittee amendments noted in bold. Negative numbers - cuts - are indicated by parenthesis (). Dashed lines – mean the money item or special provision is not in that version of the budget.

Table 1. Overview.

Issue	Governor	Senate	House	Conference
Projected availability FY17-18	\$23.5B	\$23.628B	not clear yet	
Projected spending FY17-18	\$23.5B	\$22.879B	not clear yet	
Projected availability FY18-19	\$24.1B	\$24.442B	not clear yet	
Projected spending FY18-19	\$23.9B	\$23.445B	not clear yet	
Recurring budget growth	3.2%, 1.5%	2.5%, 5%	not clear yet	
Tax or fee increases?	No	No	not clear yet	
Tax or fee cuts?	two targeted incentives.	Lowers income tax, increases standard deduction, lowers corporate tax rate.	not clear yet	
Disaster assistance?	\$100M	\$150M	not clear yet	
Rainy Day Fund?	\$300M	\$363M	not clear yet	
State employee raises?	2% raise or \$800 salary increase for state employees, whichever is bigger; spends \$16M to move all state employees to minimum market rate for their positions; and includes a 1.5% cost of living adjustment for all retired state employees.	1.5% raise or \$750 increase for state employees, whichever is bigger.	not clear yet	

Table 2. Agency top lines.

Agency	FY17-18 base budget	FY17-18 expansion			FY17-18 one-time			FY18-19 expansion			FY18-19 one-time		
		Governor	Senate	House	Governor	Senate	House	Governor	Senate	House	Governor	Senate	House
DACS	\$118.9M	\$3.1M	\$4.7M	\$655K	\$4.7M	\$3.7M	\$2.4M	\$3.9M	\$5.8M	\$655K	--	\$250K	\$200K
DEQ	\$77.8M	\$3.5M	(\$7.3M)	(\$226K)	\$3.4M	\$150K	\$1.1M	\$4.7M	(\$6.7M)	(\$226K)	\$496K	\$0	\$0
WRC	\$11.3M	\$187K	(\$650K)	(\$837K)	\$111K	\$0	\$0	\$267K	(\$535K)	(\$949K)	--	\$0	\$0
Commerce	\$134.4M	\$427K	\$332K	\$31K	\$163K	\$5.9M	\$3.9M	\$549K	\$321K	\$31K	--	\$0	\$0
DNCR	\$166.2M	\$11.7M	\$5.9M	\$2.9M	\$16.7M	\$3.1M	\$12.8M	\$20.7M	\$7.3M	\$3.1M	--	\$0	\$2M
DHHS/DPH	\$146.7M	\$4.9M	\$2.4M	\$4.6M	\$2.0M	\$2.1M	\$8.8M	\$8.9M	\$3M	\$4.6M	\$1.99M	\$0	\$4.7M

Table 3. Money report line items.

Line item	Governor's request	Senate	House	Conference Report
<i>Dept. of Ag & Consumer Services</i>				
DACS: Farmland Preservation Trust Fund	FY17-18, \$400K expansion plus \$1.35M one-time. Nets to \$3M recurring.	\$1M one-time in FY17-18. Nets to \$3.6M in first year, \$2.6M in second.	\$1M one-time funding each year, earmarking 1 FTE, \$25K for beehives. Matches total Senate funding, but with \$2.6M appropriation for each of the years plus \$1.1M 'Expanded Gas' receipts for first year.	
Healthy Food Small Retailers	--	\$200K one-time in FY17-18.- cut by A15 on Senate floor, 5/12	\$250K one time in FY17-18.	
Hemlock restoration	--	--	\$10K recurring in both years.	
WOTUS litigation	--	\$1M recurring in both years.	--	
Ag Water Resources Assistance Program (AgWRAP)	--	\$250K recurring expansion. Nets to \$1.2M in both years.	same as Senate. In subcommittee, A3 (Dixon) diverted \$125K recurring to restore two vacant DSWC positions that would otherwise be cut.	
<i>Dept of Env. Quality.</i>				
Overall cut	--	(\$4.5M) recurring in both years.	--	
Specific positions (3)	--	(\$321K) recurring in both years. Cuts Legislative Affairs Program	--	

Line item	Governor's request	Senate	House	Conference Report
		Manager, Communications Spec, and DENR Chief Deputy.		
Env. education	--	(\$165K) recurring in both years. Eliminates the program.	--	
Coastal management	--	(\$27K) recurring in both years. Fee shifts operating expenses.	Same as Senate.	
Energy Office	Utility Savings Initiative, FY17-18, \$396K expansion.	(\$1M) recurring in both years. Eliminates energy research funding at NCSU, A&T, and AppState.	Cuts one vacant position, (\$87K) recurring both years. Omits Senate cuts and Gov's request.	
DEMLR	Sediment: FY17-18, \$500K (5 FTE); FY18-19, \$1M (another 5 FTE). Coal ash: FY17-18, \$635K expansion, supported by restored 0.03% Coal Ash Residuals Fee. Mining program: FY17-18, \$365K (4 FTE).	(\$202K) recurring in both years. Eliminates 3 vacant positions.	(\$155K) recurring in both years. Cuts 2 vacant positions.	
Policy & Innovation	--	(\$134K) recurring in both years. Eliminates position.	--	
Dam safety	\$336K recurring (4 FTE).	\$250K recurring in both years. Converts one-time funding level into new baseline, for net \$315K annual funding.	\$250K one-time in FY17-18, for net \$315K in FY17-18 and \$65K in FY18-19.	
DEACS/ recycling	--	(\$2.9M) recurring in both years. Eliminates appropriations for waste reduction and recycling programs.	(\$16K) recurring in both years. Cuts one vacant position.	
Regional offices	--	(\$1.3M) recurring in both years. Eliminates 2 positions in each of 7 regional offices. Leaves \$1.3M annual funding.	--	
Marine fisheries	--	(\$60K) recurring in both years. Cuts one vacant position.	--	
Fisheries information	FY17-18, \$100K expansion.	\$100K recurring in both years for fisheries database.	Same as Senate.	
Oyster sanctuaries	FY17-18, one-time \$1M, for net \$1.35M.	\$1M recurring in both years. Net to \$1.4M in each year.	\$500K one-time in FY17-18, for net \$900K in FY17-18 and \$400K in FY18-19.	
Shellfish rehab	FY17-18, \$200K expansion, for net \$1.1M.	\$150K recurring in first year, \$300K in second, for net \$1.1M and \$1.2M, respectively.	\$150K recurring in both years, for net \$1.1M in FY17-18 and \$1.1M in FY18-19.	
Oyster Study/ Collaboratory	--	\$150K one-time in FY17-18 for Collaboratory study.	\$150K one-time in FY17-18 for NC Sean Grant study.	
FerryMon	--	--	\$150K one-time in FY17-18.	

Line item	Governor's request	Senate	House	Conference Report
Waste management	--	--	(\$26K) recurring in both years, Cut vacant half of one position.	
Water resources - quality	--	(\$33K) recurring in both years. Federal fund shifts ½ FTE.	Same as Senate.	
Water resources - supply	--	(\$118K) recurring in both years. Grant shifts 1.5 positions.	Same as Senate.	
On-site wastewater	--	\$1.25M recurring in both years, as program transferred into DEQ from DHHS.	--	
Mercury switch removal	--	--	\$486K recurring in FY17-18, \$496K recurring in FY18-19, tied to special provision.	
<i>Wildlife Resources Commission</i>				
Overall reductions	--	(\$949K) recurring in both years. Cut staff by 8.4%, positions vacant for more than a year.	Same as Senate.	
<i>Dept. of Commerce</i>				
Johnston County wastewater	--	\$5M one-time in FY17-18 for pharma and biotech pretreatment systems.	--	
Crab Pot Cleanup	FY17-18, \$100K expansion, managed by NC Sea Grant.	\$100K one-time in FY17-18 for NCCF crab pot cleanup.	Same amount as Senate, but put under DEQ/Div. Marine Fisheries.	
Expanded Gas Products Fund	--	--	Transfers \$1.1M in FY17-18 to DACS for Farmland Preservation Trust Fund; transfers \$2.1M in FY17-18 to DACS/Forest Service for purchase of fire-fighting plane.	
<i>Dept. of Natural & Cultural Resources</i>				
Clean Water Management Trust Fund (CWMTF)	FY17-18, \$3.1M expansion plus \$10M one-time; FY18-19, \$6.2M expansion.	\$850K recurring in each year, plus \$2.6M one-time in FY7-18, for net \$16.2M and \$13.5M in the two years, respectively.	\$850K recurring in each year, plus \$3M one-time in FY17-18, for net \$16.5M and \$13.5M in the two years, respectively.	
Parks & Rec operating	\$112K recurring expansion in FY17-18, and \$2.4M recurring expansion in FY18-19.	(\$150K) recurring in both years, receipt shifting.	Same as Senate.	
Parks & Rec Trust Fund	FY17-18, \$1.8M expansion plus \$5M one-time; FY18-19, \$3.6M expansion.	no expansions or reductions, so net remains \$16.2M in each year.	\$7M one-time in FY17-18, for next of \$23.4M in FY17-18 and \$16.4M in FY18-19.	
New state park	FY17-18, \$122K; FY18-19, \$2.4M expansion to support Connect NC Bond projects	\$112K recurring in both years, to support bond-funded state park projects- cut by A15 on Senate floor, 5/12	\$112K recurring in each year to support bond-funded state-park.	

Line item	Governor's request	Senate	House	Conference Report
Vacant positions	--	--	(\$288K) recurring in both years. Cut 5 vacant positions.	
Water Resources Development Projects	\$9.1M one-time plus \$17.6M receipts for FY17-18 net of \$26.7M	\$16.7M [36.3]	\$10.7M one-time funds	
<i>Division of Public Health</i>				
State Laboratory	\$1 recurring in both years, plus \$2M one-time in FY17-18.	\$1M recurring in both years, plus \$2M one-time in FY17-18, for net of \$7.6M and \$5.6M in the two years, respectively.	Same as Senate, but nets to \$8.8M and \$6.8M in the two years, respectively.	
On-site Wastewater	--	(\$1.2M) recurring in both years, as program is moved to DEQ.	--	
Lead program	FY17-18, \$443K expansion (6 FTE) plus \$113K; FY18-19, \$559K expansion to quadruple 'environmental service investigations' to protect people from lead poisoning.	Budgets \$560K/ \$559K Medicaid receipts to fund six PDH positions. [G47]	Same as Senate.[G44]	

Table 4. Special provisions

Special provision	Senate	House	Conference Report
<i>AENR special provisions</i>			
Pesticide Advisory Committee	Eliminates Pesticide Advisory Committee effective July 1, 2017. [12.1]	Same as Senate.	
WOTUS litigation	Directs that \$1M recurring be used by DACS each year to 'protect the rights of citizens and landowners' affected by the federal Waters of the United States rule. [12.2]	--	
Health Food Small Retailer	--	Directs that funds be used to reimburse retailers for expenses, size cap of 3000 sq ft, limit of \$25K per retailer. Requires report back to NCGA by Oct. 1, 2018. [no sec].	
Beehive Grant Fund	--	Establishes grant fund of \$200/ hive, cap \$2400/ recipient, rulemaking authority for Bd. of Agriculture. [no sec.]	

I&M Air Pollution Account	Broadens purpose of I&M funds from mobile source program to air quality program generally. [13.1]	Same as Senate [13.1]	
Volkswagen Settlement Funds	Directs Gov. to prioritize funds to attract new employers or job growth to NC, to benefit small businesses, and to prioritize diesel or alternative fuel engines made in NC. Bars distribution of funds until DEQ submits report to NCGA and NCGA appropriates them. [13.2]	Directs Gov. to consider goals of attracting new employers, benefitting small businesses, prompt use of parts made in NC, and/or replace state-owned vehicles with lower emissions vehicles. Bars distribution of funds until 'lead agency' submits plan to NCGA and NCGA appropriates them. [13.2]	
Pre-reg landfill funds	Diverts \$1M of Inactive Hazardous Sites Cleanup Funds away from assessment and remediation and earmarks for City of Havelock to 'repurpose' the Phoenix recycling site. [13.3]	--	
Pre-reg landfill risk assumption	Directs DEQ to develop a program to let property owners suspend further application of the program if they assume all liability for future on- and off-site impacts and post financial assurances. No financial assurance required for old municipal landfills. [13.4]	Similar to Senate provision, but requires assessment and remediation to address all on-site and off-site risks and be carried out following DEQ-approved workplans; removes exemption from financial assurance for municipalities. [13.4]	
Study tipping fee	Directs legislative Env. Review Commission to study history and uses of 'solid waste disposal tax' and report to the NCGA before the 2018 session [13.5]	Same as Senate.	
Study erosion and stormwater merger.	Directs DEQ to study whether to abolish the Sediment Control Commission and merge it into the Env. Management Commission, and report to the NCGA before April 1, 2018.[13.6]	Same as Senate.	
Study keeping digital data at UNC	Directs the Collaboratory to develop proposal to keep 'env monitoring and natural resources management data' in a database hosted by the UNC system, and report to the NCGA by March 1, 2018 [13.7]	--	
Study dedicated dredging capacity.	Directs DEQ/DWR to study the feasibility of NC buying a hopper dredge, and report to the NCGA by April 1, 2018 [13.8]	Same as Senate.	
Water infrastructure	Earmarks \$100K from DWI to Collaboratory to 'develop and deploy' a	--	

	predictive analysis tool for water infrastructure in NC, and to report to NCGA by December 31, 2018. [13.9]		
Water infrastructure state match surplus	Any state revolving funds in excess of those needed to match federal dollars can be used to fund grants to benefit 'rural and economically distressed' parts of NC. [13.10]	Same as Senate.	
beach engineering	Establishes 'Coastal Storm Damage Mitigation Fund' to receive appropriations and private gifts to support beach engineering and 'damage mitigation' projects. [13.11]	Same as Senate, but adds language barring use of funds for 'hardened structures', including groins.[13.11] In subcommittee, A7 (Millis) changes 'mitigation' to 'prevention' throughout for clarity – no substantive impact.	
Oyster research reporting	Directs DMF and UNC-W to report annually by March 1 on oyster research supported by funding in this Act. [13.12]	Same as Senate [13.12]	
Shellfish/ Mariculture plan	Revises 2016 provisions to place authority in Collaboratory rather than Chief Sustainability Officer. Directs Collaboratory to prepare Shellfish Mariculture Plan and submit to NCGA by December 31, 2018. Directs state economic development apparatus to develop shellfish promotion plans and report to the NCGA by March 1, 2018. [13.13]	Includes same requirements, but puts them all in the hands of the NC Sea Grant program at NC State.[13.13]	
Equipment sales	Authorizes DMF to sell equipment to pay for other capital improvements. [13.14]	Same as Senate.	
Federal fisheries acts	Expresses NC's formal assent to Pittman-Robertson and Dingell-Johnson Acts, and establishes state Marine Resources Fund to receive federal monies. [13.15]	Same as Senate.	
Artificial reefs	Authorizes Marine Resources Fund to build artificial reefs up to 20 miles offshore. [13.16]	Same as Senate	
Crab Pot Cleanup terms	--	Exempts crab pot cleanup program from usual bid requirements; mandates that NCCF cannot charge administrative or overhead costs to manage the grant. Funds made nonreverting. [no sec.] In subcommittee, A6 (Millis) requires	

		NCCF to submit report to NCGA by April 15, 2018.	
Marine Fisheries Commission	Eliminates two seats on the MFC. Authorizes development and adoption of expedited temporary management measures. [13.17]	--	
Mattamuskeet Lodge	Directs WRC to spend some of its appropriation to 'repair the roof and stabilize the tower' at the Mattamuskeet Lodge, by June 30, 2018.[14.1]	Same as Senate.	
Military buffers	Requires that CWMTF and FPTF only spend military buffer funds on land that buffers a military facility. [14.2]	Same as Senate.	
PRTF eligibility	Current law allocates 65% of PRTF funding to state parks or state recreational forests; provision limits latter to Dupont State Recreational Forest. [14.4]	--	
Lumber River State Park	Authorizes DNCR to relocate the main office of the Lumber River State Park. [14.9]	--	
UST Rulemaking an Report	--	Directs EMC to adopt rules to implement SL2015-241, s.14.16B and report to NCGA by Dec. 31, 2017 [no sec]	
Motor Vehicle Emissions exemption	--	Exempts vehicles in Onslow and Rockingham Counties from annual motor vehicle inspections.	
Mercury Switch extension	--	Extends mercury switch removal program to June 2021.	
Water & Sewer Grants	--	Earmarks \$1M in water & sewer grant funds to grantees in Tier I or 2 areas for water intakes or replacement of sewer lines. [no sec]	
LRC Study Ivory Trafficking	--	Directs LRC to study trafficking of ivory and rhinoceros horn and report to 2018 NCGA. [no sec.]	
In-situ Nutrient Management	--	Extends old authority for DEQ to study in-lake treatment to December 2020, with annual reports until then, and authorizes DEQ to spend up to \$1.3M from FY16-17.	

Wildlife Endowment Fund	--	Lowers the amount of annual sweep funding into the Wildlife Endowment Fund, but makes the fund eligible for more active management by the State Treasurer. [no sec]	
Mayo River Access	--	Earmarks \$250K of FY17-18 PRTF to match non-state sources 1:1 for construction of an access bridge over the Mayo River to replace and monitor an existing sewer line. [no sec]	
CWMTF/ PARTF Funds	--	Earmarks \$545K of CWMTF FY17-18 and \$500K of PARTF FY17-18 as match for federal grant to purchase Archers Creek tract on Bogue Banks. [no sec]	
Johnston County report	Directs Johnston County Research and Training Zone to submit report to NCGA by Sept. 1, 2017, on use of state funds. [15.11]	Same as Senate.	
<i>DHHS/ DPH special provisions</i>			
Community Health Grants	Of funds appropriated to Office of Rural Health, all but \$200K must be spent in grants to institutions with at least 80% uninsured or safety net patients. [11A.8(a)].	Same as Senate.[11A.8(a)]	
State Public Health Lab	DHHS must review structural budget deficit and submit report to [NCGA?] by March 1, 2018. [11E.2].	Same as Senate.[11E.2]	
Child & Maternal Health Grants	Sets terms of grant program for child & maternal health. [11E.3]	Same as Senate.[11E.3]	
Lead poisoning prevention	Adopts new federal blood lead level standards; 'lead poisoning' moved from 20 mg/deciliter to 10 mg/d; 'elevated' moved from 10 to 5. Standard is trigger for remediation of housing. [11E.6]	Same as Senate, but applies triggers to pregnant women as well as children.[11E.6]	
On-site Water Protection	Transferred from DPH to Division of Water Resources in DEQ. Reduces Board of Env. Health Specialist Examiners from 12 to 9 members; dumps all current board members as of July 31, 2017 and requires new (mostly gubernatorial) appointees. [11E.10]	--	

<i>Capital special provisions</i>			
WRC land acquisition	Authorizes WRC to spend, from receipts, \$7M in FY17-18 and \$3M in FY18-19 on land acquisition. [36.4(a)]	Same as Senate.	
Plant conservation	Authorizes DACS to spend \$75K in each of next two years for plant conservation, including expenses incidental to land acquisition. [36.4(b)]	Same as Senate.	
<i>Other special provisions</i>			
Outside counsel	No state funds to hire outside counsel unless expressly authorized by NCGA [6.7]	Unclear – this falls under ‘general provisions’ which will appear in when the full House budget is assembled.	
UNC Collaboratory	2016 challenge grant of \$3.5M extended from June 2017 to June 2018 and made nonreverting [10.4(a)]	--	
Hazardous materials emergency costs	Current law makes a person who causes a hazardous release liable for ‘all reasonable costs’ of emergency response. This provisions reduces that to 50% of costs for ‘the result of an accident’ and 100% of costs for the result of ‘negligence or intentional acts.’ [16E.1]	--	
Anti-wind energy/ military	Places moratorium on wind energy while NCGA conducts study. [24.2]	--	